HOUSE FLOOR AMENDMENT EXPLANATION



Bill Number:	Н	B	21	8	4
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Coleman	Floor Amendment
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- 1. Requires a county control officer to post the following on the county's website, rather than in the AAR:
 - a. An archive of a rule or ordinance making record;
 - b. Substantive policy statements pertaining to environmental rulemaking; and
 - c. Final notices of county environmental rules and ordinances
- 2. Removes the requirement that agencies exempt from rulemaking file certain exempt rulemaking notices with the SOS in a specified format.
- 3. Requires the SOS to have reasonable discretion to determine the form and style for exempt rules filed with its office and requires the SOS to refuse to accept rules that do not comply with filing requirements, form or style.
- 4. Removes language specifying that the Arizona Administrative Code (AAC) is the official codification and compilation of rules and the regulatory and administrative corollary to A.R.S.
- 5. Requires the AAC to contain the full text of each expedited rule.
- 6. Requires agencies exempt from rulemaking to allow for and accept public comment on the rulemaking.
- 7. Requires exempt rulemaking notices to be published in the AAR by the SOS, pursuant to the exemption requirements.
- 8. Specifies that exempt rules can only be codified and published in the AAC as provided for in statute or session law.
- 9. Permits a person to petition in writing to a county that an existing county agency practice or policy statement constitutes a rule or ordinance.
- 10. Requires the notice prepared by a county that adopts or amends an environmental rule or ordinance to included any intended actions to make, amend, repeal or renumber sections.
- 11. Permits a notice of county proposed rule or ordinance making to be terminated at any time during the process and requires the termination notice to be posted on the county's website.

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2/12/2018	

- 12. Requires a county that determines there is a substantial change between a proposed environmental rule or ordinance and the final rule to prepare a notice of supplemental proposed rulemaking.
- 13. Requires notice of any meeting between a county control officer and an interested party regarding a proposed county rule or ordinance making preceding to be posted on the county's website, rather than in the register.
- 14. Requires the county to accept written statements regarding the preamble of any proposed rule or ordinance.
- 15. Requires any supplemental rule or ordinance to be included in the explanatory statement submitted by a county control officer to the BOS relating to any county environmental rule or ordinance making proceeding.
- 16. Permits a BOS to extend a rule or ordinance making process by making additional changes to the proposal and submitting them as supplemental notice of proposed rule or ordinance making.
- 17. Requires the BOS to place notice on its meeting agenda before considering the vote on a final or expedited rule or ordinance.
- 18. Stipulates that a BOS may only specify a delayed effective date for adopted rules if the Board determines that good cause exists and that the public interest will not be harmed by the change.
- 19. Requires the county control officer to prepare a preamble to include a summary of arguments for and against expedited environmental rule or ordinances and the county's response to the comments or arguments.
- 20. Requires a county archive of a rule to include meeting minutes submitted to the BOS.
- 21. Requires a county control officer to post an annual directory summarizing the subject of all currently applicable county environmental rules, ordinances and policy statements.
- 22. Makes technical or conforming changes.

Amendment explanation prepared by Mike Hans Page 2

COLEMAN SUBSTITUTE FLOOR AMENDMENT HOUSE OF REPRESENTATIVES AMENDMENTS TO H.B. 2184

I move the following SUBSTITUTE amendment to the GOVERNMENT Committee Amendment to ${\sf to}$

House Bill 2184 (Reference to printed bill)

- 1 Page 3, line 9, strike the colon
- 2 Strike lines 10 through 13
- 3 Line 14, strike "(c)"
- 4 Page 8, line 44, after "final" insert ", EXPEDITED"
- 5 Line 45, strike ", and" insert "and"; after "each" insert "EXEMPT"; strike
- 6 "made" insert "FILED WITH THE SECRETARY OF STATE TO BE PUBLISHED"
- 7 Page 9, line 1, strike "AND" insert ". THE SECRETARY OF STATE SHALL REMOVE"
- 8 Line 2, after "RULE" strike remainder of line
- 9 Line 3, strike "41-1056" insert "AS PRESCRIBED IN SECTION 41-1011, SUBSECTION
- 10 **C"**
- 11 Lines 9 and 10, strike "AND CARRIES THE WEIGHT OF LAW"
- 12 Page 10, line 19, after "41-1023" insert ", SUBSECTION B. IF THE PROPOSED
- 13 RULEMAKING IS EXEMPT FROM THE RULEMAKING REQUIREMENTS, THE AGENCY SHALL
- 14 ALLOW FOR AND ACCEPT PUBLIC COMMENT AS PROVIDED UNDER THE EXEMPTION."
- 15 Page 14, strike lines 2 and 3
- 16 Renumber to conform
- 17 Strike lines 11 through 20
- 18 Renumber to conform
- 19 Line 25, strike "Notice" insert "Filing and publication"; after the first
- 20 "<a href="exempt" strike remainder of line insert "rules"
- 21 Strike lines 26 through 45

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1 Page 15, strike lines 1 through 12, insert:

- 2 "A. THE SECRETARY OF STATE SHALL PRESCRIBE A UNIFORM NUMBERING
 3 SYSTEM AND HAVE REASONABLE DISCRETION TO DETERMINE THE FORM AND STYLE FOR
 4 EXEMPT RULES FILED WITH AND PUBLISHED BY THE SECRETARY OF STATE'S OFFICE.
 5 THE SECRETARY OF STATE SHALL REFUSE TO ACCEPT A NOTICE OF EXEMPT RULEMAKING
 6 IF THE NOTICE OR FILING DOES NOT COMPLY WITH THE SECRETARY OF STATE'S
 7 PRESCRIBED FILING REQUIREMENTS. NUMBERING SYSTEM. FORM AND STYLE.
 - B. IF AN AGENCY FILES A NOTICE OF EXEMPT RULEMAKING, THE SECRETARY OF STATE SHALL PUBLISH THE NOTICE IN THE REGISTER PURSUANT TO THE EXEMPTION REQUIREMENTS PRESCRIBED IN STATUTE OR SESSION LAW.
 - C. ALL EXEMPT RULES SHALL BE CODIFIED AND PUBLISHED IN THE CODE ONLY AS PRESCRIBED IN STATUTE OR SESSION LAW.
 - Sec. 15. Section 49-471.01, Arizona Revised Statutes, is amended to read:

49-471.01. Regulatory bill of rights

- A. To ensure fair and open regulation under this article by counties, a person:
- 1. Is eligible for reimbursement of fees and other expenses if the person substantially prevails by adjudication on the merits against a county in a court proceeding or an administrative appeal brought pursuant to this article.
- 2. Is entitled to have a county not charge the person a fee unless the fee for the specific activity is expressly authorized as provided in section 49-471.02.
- 3. Is entitled to receive the information and notice regarding inspections prescribed in section 49-471.03.
- 4. May review the full text or summary of all NOTICES OF rule or ordinance making activity and the summary of substantive policy statements in the register POSTED ON THE COUNTY'S WEBSITE as provided in sections 49-471.04, 49-471.08, 49-471.09 and 49-471.11.
- 5. May participate in the rule or ordinance making process as provided in this article, including providing AN OPPORTUNITY TO PROVIDE

written or oral comments on NOTICES OF proposed rules RULE or ordinances ORDINANCE MAKING as provided in sections 49-471.06 and 49-471.08, and having the A control officer adequately address those RESPOND TO comments as provided in sections 49-471.07 and 49-471.08.

- 6. May allege PETITION THE COUNTY IN WRITING that an existing county agency practice or substantive policy statement constitutes a rule or ordinance and have that county agency practice or substantive policy statement BE declared void because the practice or substantive policy statement constitutes a rule or ordinance as an appealable agency action under section 49-471.15 or as provided in sections 49-471.12 and 49-497.
- 7. Is entitled to have the A control officer not base a permitting decision under this article in whole or in part on conditions or requirements that are not specifically authorized by a provision of this state's law as provided in section 49-471.10, subsection C.
- 8. Is entitled to have the A control officer identify the legal authority for each condition in a permit issued under this article as provided in section 49-471.10, subsection C.
- 9. Is entitled to have a county not make a rule or ordinance under a general grant of rule or ordinance making authority to supplement a more specific grant of rule or ordinance making authority as provided in section 49-471.10, subsection D.
- 10. May inspect all rules or ordinances and substantive policy statements of a county, including a directory of documents, in the office of the county control officer as provided in section 49-471.11.
- 11. May have the A control officer approve or deny the person's permit application within a predetermined period of time as provided in section 49-471.13.
- 12. May have appealable agency actions heard by a hearing board or administrative law judge as provided in section 49-471.15.
- 13. May have administrative appeal hearings governed by uniform administrative procedures as set forth in section 49-496 for appeals to the

- hearing board and title 41, chapter 6, article 10 for appeals to an administrative law judge as provided in section 49-471.15.
 - 14. Is entitled to request the A control officer to waive overly burdensome permit procedures and requirements for sources that are not required to obtain a title V permit as provided in section 49-480, subsection M.
 - 15. Is entitled to obtain judicial review of decisions by the A hearing board, the AN administrative law judge or the A control officer in appropriate cases as provided in sections 49-497, 49-497.01 and 49-497.02.
 - 16. Is entitled, with the county's concurrence, to enter settlement agreements with the county to resolve compliance matters without the need for an order, action in court or allegation or finding of violation as provided in section 49-511.
- B. The reference to rights in subsection A of this section does not grant any additional rights that are not prescribed in the other sections of this article."
- 17 Renumber to conform

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- 18 Page 15, line 16, strike "adopts or amends" insert "ACTS ON"
- 19 Line 19, strike "the" insert "A"
- 20 Line 20. strike "THAT CONTAINS THE FULL TEXT"
- 21 Line 22, strike "AND POST the notice"
- 22 Line 23, strike "ON THE COUNTY'S"
- 23 Line 24, strike "WEBSITE"; after "include" insert "BOTH"
- 24 Line 25, strike "The" insert "A"
- 25 Line 26, strike "exact wording" insert "FULL TEXT"; after "ordinance" insert
- 26 ". INCLUDING THE INTENDED ACTIONS TO MAKE NEW SECTIONS OR AMEND. REPEAL OR
- 27 RENUMBER THE SECTIONS OF THE RULE OR ORDINANCE"
- 28 Line 27, strike "At the time the control officer"; strike "POSTS" insert
- 29 "POST"
- 30 Line 29, strike the first comma insert ". ON POSTING, THE CONTROL OFFICER
- 31 SHALL"
- 32 Line 34, strike "The" insert "A"; strike "control officer's"

- 1 Page 15, line 35, strike "requesting" insert "WHO REQUESTED"
- 2 Line 38, strike "adopting or amending" insert "MAKING, AMENDING, REPEALING OR
- 3 RENUMBERING"

- 4 After line 41, insert:
 - "C. THE COUNTY MAY TERMINATE A NOTICE OF PROPOSED RULE OR ORDINANCE MAKING AT ANY TIME DURING THE RULE OR ORDINANCE MAKING PROCESS AND SHALL PUBLISH THE NOTICE OF TERMINATION ON THE COUNTY'S WEBSITE.
 - D. IF THE COUNTY DETERMINES THAT THERE IS A SUBSTANTIAL CHANGE BETWEEN THE PROPOSED RULE OR ORDINANCE MAKING AND A FINAL RULE OR ORDINANCE MAKING, THE COUNTY SHALL PREPARE A NOTICE OF SUPPLEMENTAL PROPOSED RULE OR ORDINANCE MAKING FOR PUBLIC REVIEW PURSUANT TO THE REQUIREMENTS UNDER SUBSECTION A. PARAGRAPHS 1 AND 2 OF THIS SECTION.
 - Sec. 17. Section 49-471.06, Arizona Revised Statutes, is amended to read:

49-471.06. <u>Public participation: written statements: oral</u> proceedings

- A. A control officer may meet informally MEET with any interested party for the purpose of discussing TO DISCUSS a proposed rule or ordinance making action. The A control officer may solicit comments, suggested language or other input on the proposed rule or ordinance. The A control officer may publish POST notice of these meetings in the register at no cost to the county ON THE COUNTY'S WEBSITE.
- B. For at least thirty days after publication POSTING of the notice of the proposed rule or ordinance making ON THE COUNTY'S WEBSITE, the A control officer shall afford persons the opportunity to submit in writing ACCEPT WRITTEN statements, arguments, data and views on the PREAMBLE AND proposed rule or ordinance and preamble, with or without the opportunity to present them orally.
- C. Before adopting or amending a rule or ordinance pursuant to section 49-471.04, subsection A, a control officer shall schedule an oral proceeding on a proposed rule or ordinance if, A PERSON MAY REQUEST IN WRITING TO A CONTROL OFFICER, within thirty days after the published POSTED

NOTICE, AN ORAL PROCEEDING TO PROVIDE VERBAL COMMENTS ON THE notice of proposed rule or ordinance making, a written request for an oral proceeding is submitted to the county.

- D. IF A CONTROL OFFICER RECEIVES A REQUEST PURSUANT TO SUBSECTION C OF THIS SECTION, THE CONTROL OFFICER SHALL SCHEDULE an oral proceeding on a THE proposed rule or ordinance. may not be held earlier than A CONTROL OFFICER SHALL PREPARE A NOTICE OF ORAL PROCEEDING AND SHALL ALLOW FOR AT LEAST thirty days after BETWEEN THE DATE OF POSTING THE notice of its location and time is published in the register ON THE COUNTY'S WEBSITE AND THE DATE OF THE PROCEEDING. The A notice for the AN oral proceeding may be published POSTED concurrently with the A notice inviting comment generally. The A control officer shall determine a location and time for the oral proceeding that affords a reasonable opportunity to persons to participate. The oral proceeding shall be conducted in a manner that allows for adequate discussion of the substance and the form of the proposed rule or ordinance, and persons may ask questions regarding the proposed rule or ordinance and present oral argument, data and views on the proposed rule or ordinance.
- E. The A control officer, or the A control officer's designee, shall preside at OVER an oral proceeding on a proposed rule or ordinance. Oral proceedings shall be open to the public and MINUTES shall be recorded by stenographic or other means.
- F. The board of supervisors may adopt rules or ordinances for the conduct of oral proceedings.
- Sec. 18. Section 49-471.07, Arizona Revised Statutes, is amended to read:

49-471.07. <u>Time and manner of rule or ordinance</u> making

- A. A board of supervisors may not act on a rule or ordinance until the rule or ordinance making record is closed PURSUANT TO SUBSECTION E OF THIS SECTION.
- B. At the time A control officer submits a rule or ordinance to the board of supervisors, the control officer shall issue SHALL PREPARE A PREAMBLE AND a concise explanatory statement containing BEFORE SUBMITTING A

NOTICE OF FINAL RULE OR ORDINANCE OR NOTICE OF FINAL SUPPLEMENTAL RULE OR ORDINANCE TO THE BOARD. THE CONCISE EXPLANATORY STATEMENT SHALL CONTAIN:

- 1. An indication A DESCRIPTION of any change between the text of the proposed rule or ordinance or preamble contained in the notice of proposed rule or ordinance, making published in the register and the text of the rule or ordinance submitted to the board of supervisors, with the reasons for any change THE FINAL RULE OR ORDINANCE OR NOTICE OF FINAL SUPPLEMENTAL RULE OR ORDINANCE.
- 2. An evaluation A SUMMARY of the COMMENTS AND arguments for and against the rule or ordinance, including a response to comments received on the proposed rule or ordinance or preamble and any supplemental notices NOTICE AND THE COUNTY'S RESPONSE TO THE COMMENTS AND ARGUMENTS.
- c. The board of supervisors shall not adopt A FINAL rule or ordinance that is substantially different from the proposed rule or ordinance contained in the notice of proposed rule or ordinance making. If the rule or ordinance is substantially different from the proposed rule or ordinance, the board of supervisors shall terminate the rule or ordinance making proceeding and commence a new rule or ordinance making proceeding by filing a new notice of proposed rule or ordinance making, or the board of supervisors may file SHALL BE EITHER RESUBMITTED AS a supplemental notice of proposed rule or ordinance making OR TERMINATED PURSUANT TO SECTION 49-471.04, SUBSECTIONS C AND D.
- D. In determining THE FOLLOWING SHALL BE CONSIDERED TO DETERMINE whether a FINAL rule or ordinance is substantially different from the published proposed rule or ordinance on which it is required to be based, all of the following shall be considered POSTED ON THE COUNTY'S WEBSITE:
- The extent to which all persons affected by the rule or ordinance should have understood that the published proposed rule or ordinance POSTED ON THE COUNTY'S WEBSITE would affect their interests.
- 2. The extent to which the subject matter of the rule or ordinance or the issues determined by that rule or ordinance are different from the

subject matter or issues involved in the published proposed rule or ordinance POSTED ON THE COUNTY'S WEBSITE.

- 3. The extent to which the effects of the rule or ordinance differ from the effects of the published proposed rule or ordinance POSTED ON THE COUNTY'S WEBSITE if it had been made instead.
- E. Within one hundred twenty days after the close of the record on the proposed rule or ordinance making, a control officer shall take one of the following actions:
- 1. Submit the FINAL rule or ordinance to the board of supervisors FOR CONSIDERATION OF ADOPTION AND A VOTE.
- 2. Continue or Terminate the proceeding by publication of POSTING a notice to that effect in the register OF TERMINATION ON THE COUNTY'S WEBSITE.
- 3. EXTEND THE RULE OR ORDINANCE MAKING PROCESS BY MAKING ADDITIONAL CHANGES TO THE PROPOSAL AND SUBMITTING THE CHANGES AS A SUPPLEMENTAL NOTICE OF PROPOSED RULE OR ORDINANCE MAKING.
- F. BEFORE THE BOARD OF SUPERVISORS CONSIDERS THE VOTE ON A FINAL NOTICE PURSUANT TO SUBSECTION E, PARAGRAPH 1 OF THIS SECTION, THE BOARD SHALL PLACE THE NOTICE ON ITS MEETING AGENDA. ON THE BOARD'S APPROVAL, a final rule or ordinance is effective on the date the board of supervisors adopts the final rule or ordinance. , unless The board of supervisors specifies MAY SPECIFY a later effective date IF THE BOARD DETERMINES THAT GOOD CAUSE EXISTS FOR AND THE PUBLIC INTEREST WILL NOT BE HARMED BY A LATER EFFECTIVE DATE.
- G. Within thirty days after adoption by the board of supervisors of the NOTICE OF final rule or ordinance, the A control officer shall submit a POST THE notice to the secretary of state for publication in the next register ON THE COUNTY'S WEBSITE. The notice shall contain the preamble and text of the final rule or ordinance. The secretary of state shall publish the notice in the next issue of the register at no cost to the county."
- 32 Renumber to conform

- 1 Page 16, line 4, after "A." insert "THE COUNTY MAY CONDUCT EXPEDITED RULE OR
 2 ORDINANCE MAKING"; strike "adopted" insert "MADE"
 3 Lines 6 and 7, strike ", the rule or ordinance making may be declared an
 4 expedited rule or ordinance making"
 5 Line 9 strike the comma insert "AND"; strike "apply" insert "PEQUIPEMENTS APE
- 5 Line 9, strike the comma insert "AND"; strike "apply" insert "REQUIREMENTS ARE
 6 MET"
- 7 Line 13, strike "The" insert "A"
- 8 Line 19, after "B." strike remainder of line
- 9 Strike lines 20 and 21
- 10 Line 22, strike "EXPEDITATED RULE OR ORDINANCE" insert "IF THE REQUIREMENTS OF
- 11 SUBSECTION A OF THIS SECTION ARE MET, A CONTROL OFFICER SHALL PREPARE A
- 12 NOTICE OF EXPEDITED RULE OR ORDINANCE MAKING"; after "contain" insert "A
- 13 PREAMBLE,"
- 14 Line 23, strike the comma
- 15 Lines 27 and 28, strike "WITH A DATE OF POSTING AND FILE A PAPER NOTICE WITH
- THE BOARD OF SUPERVISORS"
- 17 Line 29, after "For" insert "AT LEAST": strike "the date of"
- 18 Line 30, after "POSTING" insert "THE NOTICE OF EXPEDITED RULE OR ORDINANCE
- 19 MAKING ON THE COUNTY'S WEBSITE"; strike the first "the" insert "A"; strike
- 20 "proposed" insert "EXPEDITED"
- 21 Line 31, after "ordinance" insert "MAKING"
- 22 Line 33, strike the first "the" insert "A"; strike "submit" insert "PREPARE A
- PREAMBLE TO INCLUDE A SUMMARY OF THE ARGUMENTS FOR AND AGAINST"
- 24 Line 34, strike "to the board of supervisors for" insert "MAKING AND THE
- 25 COUNTY'S RESPONSE TO THE COMMENTS AND ARGUMENTS. A CONTROL OFFICER SHALL
- 26 SUBMIT THE EXPEDITED RULE OR ORDINANCE MAKING TO THE BOARD OF SUPERVISORS
- 27 FOR CONSIDERATION OF"; after "adoption" insert "AND A VOTE"; after the
- 28 period insert "BEFORE THE BOARD OF SUPERVISORS CONSIDERS THE VOTE ON AN
- 29 EXPEDITED RULE OR ORDINANCE MAKING, THE BOARD SHALL PLACE THE NOTICE ON ITS
- 30 MEETING AGENDA. ON THE BOARD'S APPROVAL"; after "The" insert "EXPEDITED"
- 31 Line 35, strike "adoption by the board of supervisors" insert "THE DATE THE
- 32 BOARD ADOPTS THE EXPEDITED RULE OR ORDINANCE"

- 1 Page 16, line 36, strike the second "the" insert "A" $\,$
- 2 Line 38, strike "The notice shall contain PREPARE A NOTICE"
- 3 Line 39, strike "THAT CONTAINS" insert "POST THE NOTICE ON THE COUNTY'S
- 4 WEBSITE. The notice shall contain"; after "final" insert "EXPEDITED";
- 5 strike ", and" insert "and"
- 6 Line 42, strike "AND THE MINUTES OF THE"
- 7 Strike lines 43 and 44, insert a period
- 8 After line 44, insert:

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9 "Sec. 20. Section 49-471.09, Arizona Revised Statutes, is amended to read:

49-471.09. County rule or ordinance making record

- A. A control officer shall maintain for public inspection an official ARCHIVE OF A rule or ordinance making record for each proposed rule or ordinance for which a notice is published in the register POSTED ON THE COUNTY'S WEBSITE and each final rule or ordinance filed with the office of the secretary of state POSTED ON THE COUNTY'S WEBSITE.
- B. The county ARCHIVE OF A rule or ordinance making record shall contain all of the following:
- 1. Copies of all publications in the register POSTINGS ON THE COUNTY'S WEBSITE with respect to the rule or ordinance.
- 2. All written petitions, requests, submissions and comments received by the county and all other written materials considered or prepared by the A control officer in connection with the rule or ordinance.
- 3. Any official transcript of oral presentations made in the proceeding on which the rule or ordinance is based, and any tape recording or stenographic record of those presentations, and any memorandum summarizing the contents of those presentations.
- 4. A copy of any materials, DOCUMENTS OR MEETING MINUTES submitted to the board of supervisors.
- 5. A copy of the final rule or ordinance adopted by the board of supervisors and the preamble, concise explanatory statement and response to comments.

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Sec. 21. Section 49-471.11, Arizona Revised Statutes, is amended to read:

49-471.11. <u>Substantive policy statements; directory of rules</u> and policy statements

- A. A control officer shall file POST substantive policy statements pertaining to this article in the register in accordance with section 41-1013. subsection B ON THE COUNTY'S WEBSITE.
- B. The A control officer shall publish POST ON THE COUNTY'S WEBSITE at least annually a directory summarizing the subject matter of all currently applicable rules or ordinances and substantive policy statements pertaining to this article. The A control officer shall keep copies of this directory and all of its substantive policy statements at one location. The directory, rules or ordinances, substantive policy statements and any materials incorporated by reference in the directory, rules or ordinances or substantive policy statements shall be open to public inspection at the office of the control officer.
- C. On or before June 30 of each year, the A control officer shall certify to the board of supervisors that the county is in compliance with this section."
- 20 Amend title to conform

DOUGLAS COLEMAN

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